

THARAKA NITHI COUNTY GOVERNMENT



DEPARTMENT OF FINANCE, ECONOMIC PLANNING AND TRADE

BUDGET IMPLEMENTATION REVIEW REPORT

FOR THE TWELVE MONTHS

FORTH QUARTER

FY 2020/21

July, 2021

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PREFACE

I am honoured to present the County Government Budget Implementation Review Report (CBIRR) for FY 2020/21. This report presents the progress made in budget implementation by the County for FY 2020/2021. The analyses and information presented in this report is based on financial reports submitted by various departments to the County Treasury, the approved County Government budget, and the report generated from the Integrated Financial Management Information System (IFMIS). The analyses and findings are anchored on provisions of the Constitution of Kenya 2010, the Public Finance Management (PFM) Act, 2012, and best practice in public financial management. The report also highlights the achievements and challenges encountered during the reporting period and further contains recommendations to address the challenges.

Preparation of this report has been made possible by the concerted efforts of the staff from the County departments and the County Treasury. As such, I am particularly, grateful to the staff in the Budget office and the County Treasury for their contribution towards the preparation of this report.

This report is intended to inform stakeholders, policy makers, analysts and members of the public on the status of the County budget implementation. I urge all readers to continually take interest in budget implementation, and also implore the County departments to publicly avail information on budget implementation in order to enhance accountability and openness in the use of public resources.

Dorothy I Naivasha

CECM-FINANCE, ECONOMIC PLANNING, TRADE AND REVENUE

Contents

| | |
|---|----|
| ACRONYMS..... | 6 |
| 1.1 Overview of the FY 2020/21 Budget..... | 8 |
| 2.0 Revenue Performance..... | 8 |
| 3.0 Overall Expenditure Review..... | 9 |
| 3.1 Expenditure by Economic Classification..... | 10 |
| 3.4 Analysis of Operations and Maintenance Expenditure..... | 10 |
| 3.4 COVID-19 Expenditure..... | 11 |
| 3.5 Development Expenditure Analysis..... | 12 |
| 4.0 Budget Performance..... | 13 |
| 4.1 Budget Performance by Department..... | 13 |
| 2.1 Exchequer Issues..... | 14 |
| 4.2 Budget Execution by Programmes and Sub-Programmes..... | 14 |
| 5.0 Key Observations and Recommendations..... | 18 |

LIST OF TABLES AND FIGURES

LIST OF TABLES

| | |
|--|----|
| Table 1: Tharaka Nithi County, Revenue Performance in FY 2020/21 | 8 |
| Table 2: Summary of Expenditure by Economic Classification | 10 |
| Table 3: COVID-19 Budget and Expenditure Summary | 11 |
| The County incurred an expenditure of Kshs.1.26 billion on development programmes, which represented an increase of 1.2 per cent compared to a similar period in FY 2019/20 when the County spent Kshs.1.12 billion. Table 4 provides a summary of development projects with the highest expenditure in the reporting period. | 12 |
| Table 4: Tharaka Nithi County, List of Development Projects with the Highest Expenditure in FY 2020/21 | 12 |
| Table 5: Tharaka Nithi County, Budget Performance by Department for FY 2020/21 | 13 |
| Table 6: Tharaka Nithi County, Budget Execution by Programmes and Sub-programmes FY 2020/21 ... | 14 |

LIST OF FIGURES

| | |
|--|----|
| Figure 1: shows the Annual Trend in Own-Source Revenue Collection from FY 2013/14 to FY 2020/21. | 9 |
| Figure 2Tharaka Nithi County, operations and maintenance expenditure by major categories..... | 11 |

ACRONYMS

| | |
|---------------|--|
| ASDSP | Agriculture Sector Development Support Programme |
| CARA | County Allocation of Revenue Act |
| CEC | County Executive Committee |
| CECM-F | County Executive Committee Member Finance |
| CRF | County Revenue Fund |
| DANIDA | Danish International Development Agency |
| EU | European Union |
| FY | Financial Year |

| | |
|-------------|--------------------------------------|
| ICT | Information Communication Technology |
| KDSP | Kenya Devolution Support Programme |
| Kshs | Kenya Shillings |
| KUSP | Kenya Urban Support Project |
| MCA | Member of County Assembly |

1.1 Overview of the FY 2020/21 Budget

The County's approved budget for FY 2020/21 is Kshs.5.86 billion, comprising Kshs.1.98 billion (33.7 per cent) and Kshs.3.88 billion (66.3 per cent) allocation for development and recurrent programmes, respectively.

To finance the budget, the County expected to receive Kshs.4.26 billion (72.8 per cent) as the equitable share of revenue raised nationally, Kshs.993.17 million (17 per cent) as total conditional grants, generate Kshs.350 million (6 per cent) from own sources of revenue, and a cash balance of Kshs.252.55 million (4.3 per cent) from FY 2019/20.

2.0 Revenue Performance

In FY 2020/21, the County received 999Kshs.4.26 billion as the equitable share of the revenue raised nationally, Kshs.785.51 million as conditional grants, raised Kshs.254.75 million as own-source revenue, and had a cash balance of Kshs.252.55 million from FY 2019/20. The total funds available for budget implementation during the period amounted to Kshs.5.55 billion, as shown in Table 3.233.

Table 1: Tharaka Nithi County, Revenue Performance in FY 2020/21

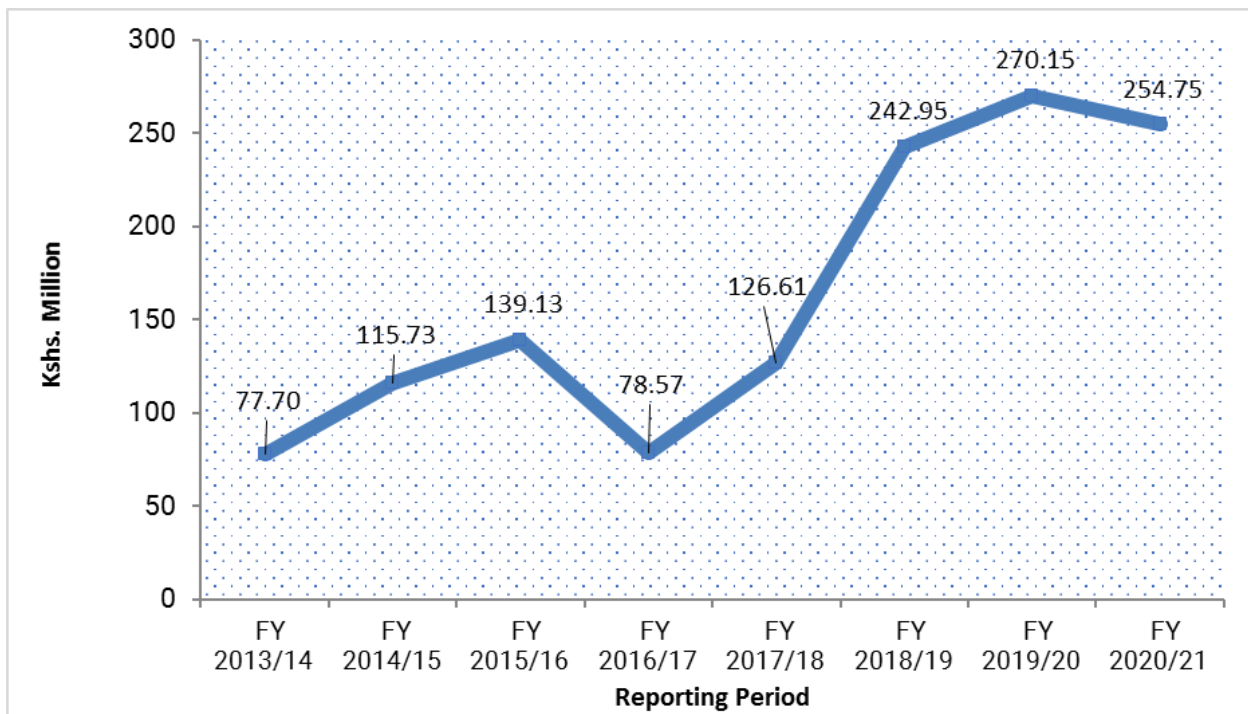
| S/No | Revenue | Annual CARA, 2020 Allocation (in KShs) | Annual Budget Allocation (in KShs) | Actual Receipts in the FY 2020/21 (in KShs.) | Actual Receipts as Percentage of Annual Allocation (%) |
|------------------|--|--|------------------------------------|--|--|
| A. | Equitable Share of Revenue Raised nationally | 3,924,600 | 4,262,115,600 | 4,262,115,600 | 100 |
| B. | Conditional Grants from the National Government Revenue | | | | |
| 1. | Supplement for construction of county headquarters | 50,000,000 | - | - | - |
| 2. | Compensation for User Fee Foregone | 8,218,119 | 8,218,119 | 8,218,119 | 100 |
| 3. | Leasing of Medical Equipment | 132,021,277 | 132,031,277 | - | - |
| 4. | Road Maintenance Fuel Levy Fund | 115,085,841 | 115,085,841 | 115,085,840 | 100 |
| 5. | Rehabilitation of Village Polytechnics | 60,799,894 | 60,799,894 | 60,799,894 | 100 |
| Sub-Total | | 366,125,131 | 316,135,131 | 184,103,853 | 58.2 |
| C | Loans and Grants from Development Partners | | | | |
| 1. | Transforming Health systems for Universal care Project (WB) | 101,448,239 | 101,448,239 | 101,185,667 | 99.7 |
| 2. | IDA (WB) Kenya Climate Smart Agriculture Project (KCSAP) | 320,000,850 | 320,000,850 | 266,688,819 | 83.3 |
| 3. | IDA (WB) Credit: Kenya Devolution Support Project (KDSP) Level 1 Grant | 45,000,000 | 45,000,000 | 45,000,000 | 100 |
| 4. | IDA (WB) Credit: Kenya Urban Support Project (KUSP) –Urban Development Grant (UDG) | - | 50,000,000 | 27,955,677 | 55.9 |
| 5. | DANIDA Grant | 11,160,000 | 11,160,000 | 11,160,000 | 100 |
| 6. | IDA (WB) Credit: Kenya Devolution Support Project (KDSP) Level 2 Grant | - | 137,242,250 | 137,242,250 | 100 |

| | | | | | |
|--------------------|---|--------------------|----------------------|----------------------|-------------|
| | Sweden - Agricultural Sector Development Support Programme (ASDSP) II | 12,178,726 | 12,178,726 | 12,178,726 | 100 |
| Sub Total | | 489,787,815 | 677,030,065 | 601,411,138 | 88.8 |
| D | Other Sources of Revenue | | | | |
| | Own Source Revenue | - | 350,000,000 | 254,745,602 | 72.8 |
| | Balance b/ f from FY2019/20 | - | 252,554,178 | 252,554,178 | 100.0 |
| Sub Total | | - | 602,554,178 | 507,299,780 | 84.2 |
| Grand Total | | 859,837,546 | 5,857,834,974 | 5,554,930,372 | 94.8 |

Source: Tharaka Nithi County Treasury

Figure 1: Tharaka Nithi County, Revenue Performance in FY 2020/21

Figure 1: shows the Annual Trend in Own-Source Revenue Collection from FY 2013/14 to FY 2020/21.



Source: Tharaka Nithi County Treasury

In FY 2020/21, the County generated Kshs.254.74 million as own-source revenue. This amount represented a decrease of 5.7 per cent compared to Kshs.270.14 million realised during a similar period in FY 2019/20 and was 72.8 per cent of the annual target.

3.0 Overall Expenditure Review

During the reporting period, the County spent Kshs.4.93 billion on development and recurrent programmes. The expenditure represented 97.4 per cent of the total funds released by the COB and comprised of Kshs.1.26 billion and Kshs.3.68 billion on development and recurrent programmes, respectively. Expenditure on development programmes represented an absorption rate of 63.8 per cent, while recurrent expenditure represented 94.7 per cent of the annual recurrent expenditure budget.

The expenditure excluded pending bills as of 30th June 2021, which amounted to Kshs.209.58 million for development activities and Kshs.117.79 million for recurrent costs.

3.1 Expenditure by Economic Classification

Analysis of expenditure by economic classification indicates that Kshs.2.49 billion was spent on employee compensation, Kshs.1.19 billion on operations and maintenance, and Kshs.1.26 billion on development activities, as shown in Table 2.

Table 2: Summary of Expenditure by Economic Classification

| Expenditure Classification | Budget (KShs.) | Exchequer Issues (KShs.) | Expenditure (KShs) | Expenditure as a Percentage of Total Expenditure (%) | Absorption (%) |
|--------------------------------------|----------------------|--------------------------|----------------------|--|----------------|
| Total Recurrent Expenditure | 3,882,573,007 | 3,751,273,403 | 3,675,301,543 | 74.5 | 94.7 |
| Compensation to Employees | 2,486,100,000 | 2,485,100,000 | 2,485,096,372 | 50.4 | 100.0 |
| Operations and Maintenance | 1,396,473,007 | 1,266,173,403 | 1,190,205,171 | 24.1 | 85.2 |
| Total Development Expenditure | 1,975,261,967 | 1,315,950,076 | 1,259,584,373 | 25.5 | 63.8 |
| Total | 5,857,834,974 | 5,067,223,479 | 4,934,885,916 | 100 | 84.2 |

Source: Tharaka Nithi County Treasury

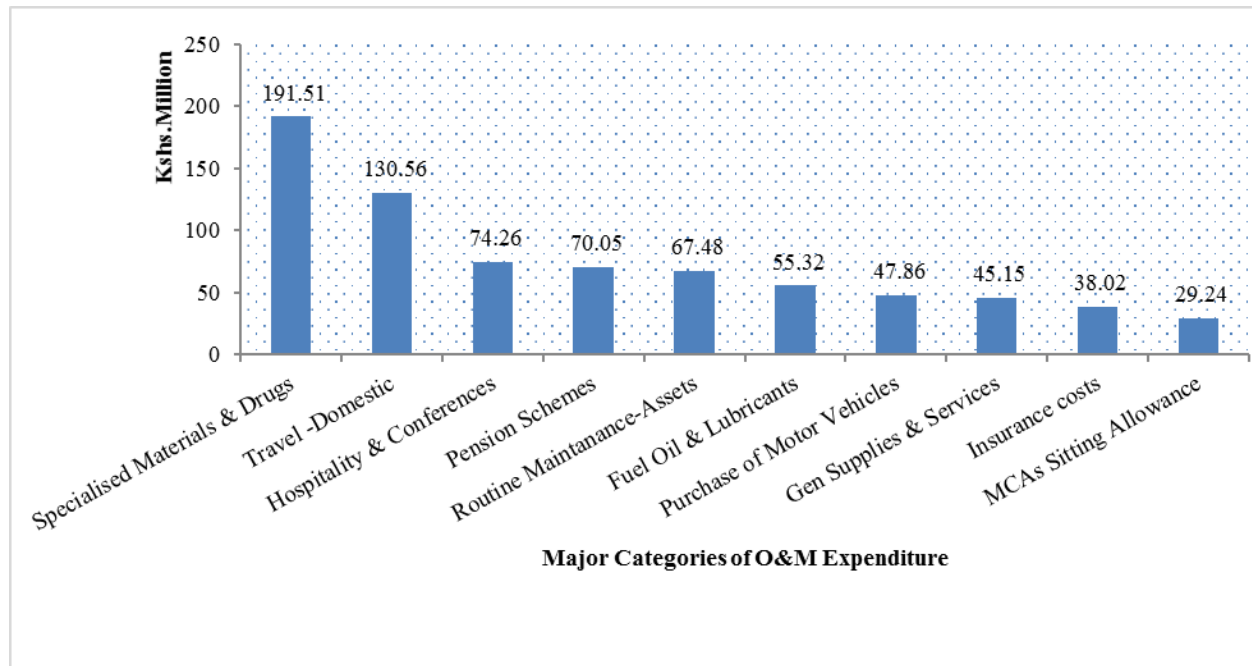
3.3 Expenditure on Personnel Emoluments

Expenditure on compensation to employees was 50.4 per cent of the total expenditure for the financial year 2020/2021, representing 100 per cent absorption rate an increase of 11.3 per cent compared to FY 2019/20 absorption rate of 88.7 per cent when the County spent KSHs 2.0 billion.

3.4 Analysis of Operations and Maintenance Expenditure

Figure 2: shows a summary of the operations and maintenance expenditure by major categories.

Figure 2Tharaka Nithi County, operations and maintenance expenditure by major categories.



Source: Tharaka Nithi County Treasury

Analysis of expenditure reports indicates that the County spent Kshs.29.23 million on committee sitting allowances for the 21 MCAs and Speaker against the annual budget allocation of Kshs.29.23 million. The average monthly sitting allowance was KShs. 116,025 per MCA against the SRC's recommended monthly ceiling of KShs. 124,800.

During the period, expenditure on domestic travel amounted to Kshs.130.56. million and comprised of Kshs.67.2 million spent by the County Assembly and Kshs.63.36 million by the County Executive.

3.4 COVID-19 Expenditure

In the approved budget for FY 2020/21, the County provided Kshs.82.67 million to cater for **COVID-19** related expenditure. A total of Kshs.68.03 million was spent during the reporting period, as shown in Table 3.

Table 3: COVID-19 Budget and Expenditure Summary

| S/No | Description | Expenditure as of 30 th June 2021 (Kshs.) |
|------|---|--|
| 1 | Conference facilities Covid-19 meetings | 68,400 |
| 2 | Conference facilities Covid-19meetings | 216,600 |
| S/No | Description | Expenditure as of 30 th June 2021 (Kshs.) |
| 3 | Isolation areas and accommodation facilities | 2,760,000 |
| 4 | Branding hand wash water Tanks | 56,000 |
| 5 | Supply of County Branded Masks | 2,970,000 |
| 6 | Supply of testing booth and branded umbrellas | 1,438,680 |

| | | |
|----|--|-------------------|
| 7 | Purchase of latex examination gloves and body bags | 2,480,000 |
| 8 | Purchase of Patient monitor and c-pap machine | 2,845,554 |
| 9 | Purchase of assorted isolation ward equipment's | 2,940,907 |
| 10 | Purchase of N95 face masks | 2,690,000 |
| 11 | Supply hospital linen and uniforms | 1,296,000 |
| 12 | Purchase of Hospital linen | 2,751,436 |
| 13 | Repair of Hospital Beds | 120,000 |
| 14 | Fencing isolation wards Chuka Hospital | 353,250 |
| 15 | Construction of Water tower at an isolation centre | 751,180 |
| 16 | Construction of sluice room at an isolation centre | 639,080 |
| 17 | Supply of 8 x 10-Seater Tents and Plastic Chairs | 870,960 |
| 18 | Supply hospital beds with metallic side drawers | 8,436,000 |
| 19 | Supply of assorted medical equipment | 2,468,400 |
| 20 | Supply of Laundry Machine | 528,950 |
| 21 | Purchase of medical equipment | 2,864,136 |
| 22 | Supply of surgical masks | 6,498,000 |
| 23 | Supply of thermos gun thermometers | 6,840,000 |
| 24 | Catering and accommodation for staff manning covid-19 isolation ward | 1,470,000 |
| 25 | Supply of branded Jerricans. | 1,000,000 |
| 26 | Supply KN95 respirator face mask, PPE kit assorted and surgical 3-ply face masks | 12,670,500 |
| | Total | 68,024,033 |

Source: *Tharaka Nithi County Treasury*

3.5 Development Expenditure Analysis

The County incurred an expenditure of Kshs.1.26 billion on development programmes, which represented an increase of 1.2 per cent compared to a similar period in FY 2019/20 when the County spent Kshs.1.12 billion. Table 4 provides a summary of development projects with the highest expenditure in the reporting period.

Table 4: *Tharaka Nithi County, List of Development Projects with the Highest Expenditure in FY 2020/21*

| S/No. | Project Name | Location | Budget (KShs.) | Expenditure (KShs.) | Absorption Rate (%) |
|-------|---|------------|----------------|---------------------|---------------------|
| 1 | Tarmacking of Tunyai - Nthaara- Marimanti Rd | Chiakariga | 50,000,000 | 49,999,96 | 100 |
| 2 | Tarmacking of Kambandi-Chera-Ruguti Road | Mugwe | 36,030,000 | 36,030,000 | 100 |
| 3 | Kaanwa - Mitheru rd. [Tarmacking] | Mitheru | 50,000,000 | 49,999,666 | 100 |
| 4 | Maintenance and improvement of various Wards Access roads (7m per ward) | Countywide | 105,000,000 | 104,910,944 | 99.9 |

| | | | | | |
|----|--|------------|-------------|-------------|------|
| 5 | Maintenance of Key County Trunk Roads [RMLF] | Countywide | 115,085,841 | 114,253,502 | 99.3 |
| 6 | Installation of mobile market stalls at Kiracha | Magumoni | 15,100,000 | 14,859,380 | 98.4 |
| 7 | Construction of Mukothima Market | Mukothima | 8,000,000 | 6,155,000 | 76.9 |
| 8 | CHUKA L4 Hosp - Construction of OPD Block [ongoing] | Karingani | 52,000,000 | 39,276,574 | 75.5 |
| 9 | Completion, Renovation and equipping of Health Centres | Countywide | 13,000,000 | 12,999,245 | 100 |
| 10 | Kenya Climate Smart Agriculture Programme KCSAP | Countywide | 320,000,850 | 178,289,408 | 55.7 |

Source: *Tharaka Nithi County Treasury*

4.0 Budget Performance

4.1 Budget Performance by Department

Table 5 summarises the approved budget allocation and performance by departments in FY 2020/21.

Table 5: Tharaka Nithi County, Budget Performance by Department for FY 2020/21

| Department | Budget Allocation (KShs. Million) | | Exchequer Issues (KShs. Million) | | Expenditure (KShs. Million) | | Expenditure to Exchequer Issues (%) | | Absorption rate (%) | |
|--|-----------------------------------|--------|----------------------------------|--------|-----------------------------|--------|-------------------------------------|-------|---------------------|------|
| | Rec | Dev | Rec | Dev | Rec | Dev | Rec | Dev | Rec | Dev |
| County Assembly | 423.00 | 40.00 | 423.00 | 5.93 | 422.97 | 5.93 | 100.0 | 100.0 | 100.0 | 14.8 |
| Office Of The Governor And Deputy Governor | 152.17 | - | 127.45 | - | 124.55 | - | 97.7 | - | 81.8 | - |
| Finance And Economic Planning | 316.69 | 248.36 | 284.62 | 68.51 | 283.21 | 67.89 | 99.5 | 99.1 | 89.4 | 27.3 |
| Agriculture And Cooperative Development | 152.14 | 464.96 | 149.31 | 323.59 | 146.01 | 323.21 | 97.8 | 99.9 | 96.0 | 69.5 |
| Education And Vocational Training | 267.58 | 68.64 | 265.92 | 8.20 | 264.56 | 7.88 | 99.5 | 96.1 | 98.9 | 11.5 |
| Medical Services | 1,449.40 | 140.57 | 1,449.00 | 116.46 | 1,415.13 | 114.15 | 97.7 | 98.0 | 97.6 | 81.2 |
| Lands, Physical Planning, Urban Development, Housing And Environment | 140.78 | 208.17 | 126.12 | 121.04 | 124.32 | 117.79 | 98.6 | 97.3 | 88.3 | 56.6 |
| Roads, Infrastructure, Public Works And Industry | 100.06 | 556.54 | 96.02 | 502.98 | 92.38 | 457.97 | 96.2 | 91.1 | 92.3 | 82.3 |
| Administration And Public Service | 289.18 | - | 289.09 | - | 283.13 | - | 97.9 | - | 97.9 | - |
| Department | Budget Allocation (KShs. Million) | | Exchequer Issues (KShs. Million) | | Expenditure (KShs. Million) | | Expenditure to Exchequer Issues (%) | | Absorption rate (%) | |
| | Rec | Dev | Rec | Dev | Rec | Dev | Rec | Dev | Rec | Dev |

| | | | | | | | | | | |
|---|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-------------|-------------|-------------|-------------|
| Trade Resource Mobilization | 104.30 | - | 98.26 | - | 96.17 | - | 97.9 | - | 92.2 | - |
| Water Services And Irrigation | 44.12 | 157.24 | 43.37 | 112.68 | 41.60 | 112.03 | 95.9 | 99.4 | 94.3 | 71.2 |
| County Public Service Board | 18.04 | - | 17.04 | - | 11.96 | - | 70.1 | - | 66.3 | - |
| Livestock, Veterinary And Fisheries Development | 75.05 | 34.28 | 73.74 | 29.20 | 71.09 | 26.74 | 96.4 | 91.6 | 94.7 | 78.0 |
| Public Health And Sanitation | 317.85 | - | 278.88 | - | 277.89 | - | 99.6 | - | 87.4 | - |
| Energy, Information, Communication and Technology | 2.71 | - | - | - | - | - | - | - | - | - |
| Youth, Sports, Culture And Tourism | 29.51 | 56.50 | 29.46 | 27.37 | 20.34 | 25.99 | 69.0 | 95.0 | 68.9 | 46.0 |
| Total | 3,882.57 | 1,975.26 | 3,751.27 | 1,315.95 | 3,675.30 | 1,259.58 | 98.0 | 95.7 | 94.7 | 63.8 |

Source: Tharaka Nithi County Treasury

Analysis of departments' expenditure shows that the department of Roads, Infrastructure and Public Works recorded the highest absorption rate of development budget at 82.3 per cent while the Department of Education and Vocational Training had the lowest at 11.5 per cent. The County Assembly had the highest percentage of recurrent expenditure to budget at 100 per cent, while County Public Service Board had the lowest at 66.3 per cent. The Department of Energy, Information, Communication and Technology did not report any expenditure during FY 2020/21.

2.1 Exchequer Issues

The Controller of Budget approved withdrawals of Kshs.5.07 billion from the CRF account during the reporting period. The amount comprised Kshs.1.32 billion (26 per cent) for development programmes and Kshs.3.75 billion (74 per cent) for recurrent programmes.

4.2 Budget Execution by Programmes and Sub-Programmes

Table 6 shows a summary of the budget execution by programmes and sub-programmes in FY 2020/21.

Table 6: Tharaka Nithi County, Budget Execution by Programmes and Sub-programmes FY 2020/21

| Row Labels | Approved Estimates (Net) | Cumulative Expenditure (KShs.) | Variance (KShs.) | Absorption Rate (%) |
|--|--------------------------|--------------------------------|--------------------|---------------------|
| Agriculture, Cooperatives and Industry | 617,102,743 | 469,219,394 | 147,883,349 | 78.3 |
| P: Cooperative Development and Management | 1,148,500 | 38,380 | 1,110,120 | 1.2 |
| SP: Cooperative Development | 1,148,500 | 38,380 | 1,110,120 | 1.2 |
| P: Crop Development and Management | 3,705,550 | 163,230 | 3,542,320 | 2 |
| SP: Crops Development, Agribusiness and Market Development | 3,705,550 | 163,230 | 3,542,320 | 2 |
| P: General Administration Planning and Support Services | 612,248,693 | 469,017,784 | 143,230,909 | 79.8 |

| | | | | |
|---|--------------------|--------------------|--------------------|--------------|
| SP: Administration, Policy, Strategy and Management of Agriculture | 147,289,034 | 145,808,928 | 1,480,106 | 139 |
| SP: General Administration Services | 464,959,659 | 323,208,856 | 141,750,803 | 66.9 |
| County Public Service Board | 18,043,798 | 11,955,192 | 6,088,606 | 52.5 |
| P: County Government Advisory Services | 950,000 | 730,750 | 219,250 | 31.8 |
| SP: County Public Service Board | 950,000 | 730,750 | 219,250 | 31.8 |
| P: General Administration, Planning and Support Services | 16,443,798 | 10,715,592 | 5,728,206 | 57.1 |
| SP: General Administration and Support Services | 16,163,798 | 10,715,592 | 5,448,206 | 57.4 |
| SP: Human Resource Management Services | 280,000 | - | 280,000 | - |
| P: Human Resource Management and Development | 650,000 | 508,850 | 141,150 | 29.9 |
| SP: County Public Service Board Services | 650,000 | 508,850 | 141,150 | 29.9 |
| Education and Vocational Training | 336,213,046 | 272,439,568 | 63,773,478 | 77.9 |
| P: Education and Youth Training | 169,366,637 | 105,725,924 | 63,640,713 | 53.5 |
| SP: Promotion of Basic Education (ECDE) | 68,445,597 | 41,834,831 | 26,610,766 | 44.5 |
| SP: Youth Training and Capacity Building | 100,921,040 | 63,891,093 | 37,029,947 | 61.6 |
| P: General Administration Planning and Support Services | 166,846,409 | 166,713,644 | 132,765 | 109.8 |
| SP: Administration Planning and Support Services | 166,846,409 | 166,713,644 | 132,765 | 109.8 |
| Energy and Housing | 2,711,000 | - | 2,711,000 | - |
| P: Energy Resource Development & Management | - | - | - | - |
| SP: Energy Resource Development & Management | - | - | - | - |
| P: General Administration Planning and Support Services | 2,711,000 | - | 2,711,000 | - |
| SP: General Administration Services | 2,711,000 | - | 2,711,000 | - |
| Finance and Economic Planning | 565,044,856 | 351,095,044 | 213,949,812 | 59.3 |
| P: Economic Policy and County Planning | 10,671,613 | 8,818,520 | 1,853,093 | 106.4 |
| SP: County Statistics Services | 2,190,900 | 1,389,347 | 801,553 | 54.7 |
| SP: Economic Development, Planning and Coordination Services | 6,004,363 | 5,075,813 | 928,550 | 163.2 |
| SP: Monitoring and Evaluation Services | 2,476,350 | 2,353,360 | 122,990 | 89.1 |
| P: Financial Management Services | 18,763,405 | 16,124,615 | 2,638,790 | 90.5 |
| SP: Accounting Services | 3,692,350 | 2,796,800 | 895,550 | 63.6 |
| SP: Audit Services | 3,750,780 | 3,114,190 | 636,590 | 62.3 |
| SP: Budget Formulation and Coordination | 8,930,275 | 8,523,075 | 407,200 | 143.7 |
| SP: Supply Chain Management Services | 2,390,000 | 1,690,550 | 699,450 | 68.2 |
| P: General Administration, Planning and Support Services | 246,951,895 | 220,347,012 | 26,604,883 | 60.4 |
| SP: Human Resource Management Services | 246,951,895 | 220,347,012 | 26,604,883 | 60.4 |
| P: Kenya Devolution Support Programme | 288,657,943 | 105,804,897 | 182,853,046 | 52.5 |
| SP: Tharaka Nithi KDSP Capacity Building | 288,657,943 | 105,804,897 | 182,853,046 | 52.5 |
| Lands, Physical Planning, Urban Development, Environment and Natural Resources | 348,945,844 | 242,105,386 | 106,840,458 | 76.7 |
| P: Environment and Natural Resources Management | 51,966,136 | 49,358,916 | 2,607,220 | 214.5 |
| SP: Environment and Natural Resource | 51,966,136 | 49,358,916 | 2,607,220 | 214.5 |

| | | | | |
|--|----------------------|----------------------|-------------------|--------------|
| P: Kathwana Municipality Development Programme | 11,976,110 | 2,611,310 | 9,364,800 | 20.9 |
| SP: Kathwana Urban Area Support | 11,976,110 | 2,611,310 | 9,364,800 | 20.9 |
| P: Land Policy and Planning | 280,075,367 | 185,476,516 | 94,598,851 | 68.8 |
| SP: Land administration & management | 212,563,378 | 119,780,484 | 92,782,894 | 55.7 |
| SP: Physical Planning Services | 67,511,989 | 65,696,032 | 1,815,957 | 120.6 |
| P: Urban Development and Administration | 4,928,231 | 4,658,644 | 269,587 | 43.8 |
| SP: Urban Administrative Services | 4,928,231 | 4,658,644 | 269,587 | 43.8 |
| Livestock, Veterinary and Fisheries Development | 109,329,940 | 97,825,725 | 11,504,215 | 73.6 |
| P: Livestock and Fisheries Resource Management and Development | 109,329,940 | 97,825,725 | 11,504,215 | 73.6 |
| SP: Fisheries Development and Promotion | 486,100 | 4,000 | 482,100 | 0.1 |
| SP: Livestock Policy Development and Capacity Building | 91,011,590 | 83,980,275 | 7,031,315 | 86.5 |
| SP: Veterinary Services and Disease Prevention | 17,832,250 | 13,841,450 | 3,990,800 | 47.6 |
| Medical Services | 1,589,971,905 | 1,529,281,798 | 60,690,107 | 100.8 |
| P: Curative and Rehabilitative Services | 88,564,480 | 78,323,702 | 10,240,778 | 85.1 |
| SP: Hospital level services | 88,564,480 | 78,323,702 | 10,240,778 | 85.1 |
| P: General Administration Planning and Support Services | 1,501,407,425 | 1,450,958,096 | 50,449,329 | 101.9 |
| SP: General Administration Services | 242,232,780 | 205,311,306 | 36,921,474 | 80.1 |
| SP: Health sector planning, budgeting Monitoring and Evaluation | 1,500,120 | 972,120 | 528,000 | 30.9 |
| SP: Human resource management | 1,081,334,525 | 1,080,495,775 | 838,750 | 116.2 |
| SP: Procurement of medicine, medical and other supplies | 176,340,000 | 164,178,895 | 12,161,105 | 69.8 |
| Office of Governor and Deputy Governor | 152,172,292 | 124,545,290 | 27,627,002 | 78.2 |
| P: County Government Advisory Services | 9,801,128 | 8,460,527 | 1,340,601 | 71.3 |
| SP: Communication and Strategy | 9,801,128 | 8,460,527 | 1,340,601 | 71.3 |
| P: County Leadership and Coordination of MDAs | 27,508,972 | 25,936,609 | 1,572,363 | 96.5 |
| SP: Coordination of CMAs (Office of County Secretary) | 17,729,700 | 17,684,217 | 45,483 | 96.6 |
| SP: Public Sector Advisory Services (Legal, Political, and Economic Affairs) | 9,779,272 | 8,252,392 | 1,526,880 | 96.3 |
| P: General Administration, Planning and Support Services | 114,862,192 | 90,148,154 | 24,714,038 | 74.8 |
| SP: Coordination and Supervisory Services (Deputy Governor's Office) | 8,690,000 | 7,794,535 | 895,465 | 67.9 |
| SP: Management of County Affairs (Office of Governor) | 106,172,192 | 82,353,619 | 23,818,573 | 75.5 |
| Public Administration and Devolution Affairs | 289,179,734 | 283,129,821 | 6,049,913 | 111.4 |
| P: County Government Advisory Services | 2,550,000 | 1,718,550 | 831,450 | 47.7 |
| SP: Disaster Management and Coordination | 2,550,000 | 1,718,550 | 831,450 | 47.7 |
| P: General Administration, Planning and Support Services | 286,629,734 | 281,411,271 | 5,218,463 | 112.3 |
| SP: General Administration and Support Services | 281,029,734 | 277,694,361 | 3,335,373 | 113.6 |
| SP: Human Resource Management Services | 1,100,000 | 354,430 | 745,570 | 32.2 |
| SP: Sub-County Administration and Field Services | 4,500,000 | 3,362,480 | 1,137,520 | 68.6 |
| Public Health and Sanitation | 317,848,803 | 277,894,829 | 39,953,974 | 84.6 |

| | | | | |
|---|--------------------|--------------------|--------------------|-------------|
| P: Preventive and Promotive Health Services | 317,848,803 | 277,894,829 | 39,953,974 | 84.6 |
| SP: Disease Surveillance | 2,120,000 | 433,172 | 1,686,828 | 22.6 |
| SP: Environmental Health services | 10,191,150 | 5,692,750 | 4,498,400 | 44.7 |
| SP: Health Promotion and Disease Control | 302,358,593 | 270,874,507 | 31,484,086 | 87.1 |
| SP: HIV and AIDS Support Services | 1,389,060 | 234,400 | 1,154,660 | 18 |
| SP: Nutrition Services | 500,000 | - | 500,000 | - |
| SP: Reproductive Maternal and Child Health Services | 1,290,000 | 660,000 | 630,000 | 73.3 |
| Roads, Infrastructure, Public Works and ICT | 656,602,788 | 550,349,562 | 106,253,226 | 82.6 |
| P: County Government Advisory Services | 8,687,550 | 6,678,099 | 2,009,451 | 66.8 |
| SP: Communication and Strategy | 8,687,550 | 6,678,099 | 2,009,451 | 66.8 |
| P: General Administration Planning and Support Services | 28,840,600 | 28,840,600 | | 100 |
| SP: General Administration Services | 28,840,600 | 28,840,600 | | 100 |
| P: ICT Infrastructure Development | 24,578,690 | 21,208,392 | 3,370,298 | 74 |
| SP: ICT Infrastructure Development | 24,578,690 | 21,208,392 | 3,370,298 | 74 |
| P: Public Works and Housing Services | 1,855,000 | 1,774,694 | 80,306 | 88.5 |
| SP: Public Works Services | 1,855,000 | 1,774,694 | 80,306 | 88.5 |
| P: Roads Transport | 592,640,948 | 491,847,777 | 100,793,171 | 82.4 |
| SP: Rural Roads Improvement and Maintenance Services | 592,640,948 | 491,847,777 | 100,793,171 | 82.4 |
| Trade and Revenue | 104,297,800 | 96,171,336 | 8,126,464 | 83.6 |
| P: General Administration, Planning and Support Services | 88,866,802 | 86,436,828 | 2,429,974 | 95.7 |
| SP: General Administration and Support Services | 88,866,802 | 86,436,828 | 2,429,974 | 95.7 |
| P: Resource mobilisation | 6,643,550 | 4,824,830 | 1,818,720 | 38.8 |
| SP: Revenue Administration | 6,643,550 | 4,824,830 | 1,818,720 | 38.8 |
| P: Trade Development and promotion | 8,787,448 | 4,909,678 | 3,877,770 | 39.8 |
| SP: Consumer Protection & Fair Trade Practices | 4,975,078 | 3,235,478 | 1,739,600 | 47.1 |
| SP: Consumer Protection (Alcohol Licencing) | 3,812,370 | 1,674,200 | 2,138,170 | 30.6 |
| Water Services and Irrigation | 201,364,339 | 153,638,096 | 47,726,243 | 67.7 |
| P: Water Supply Services | 201,364,339 | 153,638,096 | 47,726,243 | 67.7 |
| SP: Domestic Water Services | 190,436,659 | 144,758,966 | 45,677,693 | 68.4 |
| SP: Irrigation and Drainage Services | 9,598,680 | 8,207,930 | 1,390,750 | 60.6 |
| SP: Water Storage Services | 1,329,000 | 671,200 | 657,800 | 42.1 |
| Youth, Sports, Culture and Tourism | 86,006,086 | 46,334,857 | 39,671,229 | 42.7 |
| P: Culture, Arts and Social Services | 3,509,975 | 3,112,147 | 397,828 | 47.3 |
| SP: Culture and Arts Promotion | 2,975,850 | 2,666,059 | 309,791 | 53.9 |
| SP: Gender, PWDs and Social Services | 534,125 | 446,088 | 88,037 | 27.3 |
| P: Sports Development and Promotion | 81,789,361 | 43,021,210 | 38,768,151 | 43.8 |
| SP: Athletics Championships and Other Games | 355,875 | 116,700 | 239,175 | 3.9 |
| SP: County Football League and Clubs Development | 371,250 | 289,300 | 81,950 | 5 |
| SP: Talent Search and Promotion | 81,062,236 | 42,615,210 | 38,447,026 | 47.7 |
| P: Tourism Development and Promotion | 706,750 | 201,500 | 505,250 | 5.3 |
| SP: Miss Tourism Tharaka Nithi | 96,500 | 96,500 | | 3.5 |

| | | | | |
|------------------------------------|----------------------|----------------------|--------------------|-------------|
| SP: Tourism Branding and Marketing | 610,250 | 105,000 | 505,250 | 9.8 |
| P: County assembly | 463,000,000 | 428,900,018 | 34,099,982 | 92.6 |
| SP: County Assembly Services | 463,000,000 | 428,900,018 | 34,099,982 | 92.6 |
| Grand Total | 5,857,834,974 | 4,934,885,916 | 922,949,058 | 84.2 |

Source: Tharaka Nithi County Treasury

The top three programmes with the highest levels of absorption rates were: General Administration, Planning, and Support Services in the Department of Education and Vocational Training at 100 per cent, General Administration, Planning & Support Services in the Department of Roads, Infrastructure and Public Works at 100 per cent and General Administration, Planning & Support Services in the Department of Administration and Public Service at 98 per cent of budget allocation.

5.0 Key Observations and Recommendations

The end of year budget implementation review has shown that

1. A high wage bill, which accounted for 50.4 per cent of the total expenditure in FY 2020/21, thus constraining funding to other programmes.
2. The underperformance of own-source revenue at Kshs.254.74 million against an annual projection of Kshs.350 million, representing 72.8 per cent of the annual target.